## FINANCIAL REPORT JUNE 30, 2016

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# VIRGINIA'S REGION 2000 LOCAL GOVERNMENT COUNCIL DIRECTORY OF PRINCIPAL OFFICIALS

## **BOARD OF DIRECTORS**

Mayor Paul Harvey, Chairman Town of Appomattox, Virginia

John Sharp, Vice-Chairman County of Bedford, Virginia

Gary F. Christie, Secretary Region 2000 Local Government Council

> Bill Gillespie, Treasurer Town of Appomattox, Virginia

## **KEY EMPLOYEES**

Gary F. Christie, Executive Director

Rosalie Majerus, Deputy Director of Finance

Bob White, Deputy Director of Planning and Core Services

## ROBINSON, FARMER, COX ASSOCIATES

A PROFESSIONAL LIMITED LIABILITY COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

## Independent Auditors' Report

To the Board of Directors Virginia's Region 2000 Local Government Council Lynchburg, Virginia

## Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities of Region 2000 Local Government Council, as of and for the years ended June 30, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the Region 2000 Local Government Council's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the Specifications for Audits of Authorities, Boards, and Commissions, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of Region 2000 Local Government Council, as of June 30, 2016 and 2015, and the changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Change in Accounting Principle

As described in Note 1 to the financial statements, in 2016, the Region 2000 Local Government Council adopted new accounting guidance, GASB Statement Nos. 72 Fair Value Measurement and Application, 79 Certain External Investment Pools and Pool Participants, 82 Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73. Our opinion is not modified with respect to this matter.

#### Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules related to pension and OPEB funding on pages 3-6 and 41-44 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Region 2000 Local Government Council's basic financial statements. The combining financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 3, 2016, on our consideration of Region 2000 Local Government Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Region 2000 Local Government Council's internal control over financial reporting and compliance.

Charlottesville, Virginia November 3, 2016 To the Board of Directors Virginia's Region 2000 Local Government Council Lynchburg, Virginia

As management of the Virginia's Region 2000 Local Government Council, (the "Council"), we offer readers of our financial statements this narrative and overview and analysis of the financial activities of the Council for the fiscal year ended June 30, 2016. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the financial statements section of this report.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Council's basic financial statements. The Council's annual financial report consists of three basic financial statements: a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Net Position, and a Statement of Cash Flows. For ease of presentation, all statements are in a condensed format. This report also contains other required supplementary information in addition to the basic financial statements themselves.

The statement of net position presents information on the Council's assets, deferred outflows, deferred inflows and liabilities. Equity of the Council is reported as net position. Net position is the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, reduced by accumulated depreciation and by any outstanding debt, deferred outflows of resources and deferred inflows of resources related to the acquisition, construction or improvement of those assets. Restricted net position represents restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

The statement of revenues, expenses and changes in net position presents information showing how the Council's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. earned but unused vacation leave).

The statement of Cash Flows indicates the net increase or decrease of cash resources for the Council during the year and the activities that produced the increase or decrease. The statement concludes with a reconciliation tying the beginning cash balance and results for the year to the ending balance.

<u>Notes to financial statements</u>. The notes provide additional information that is essential for a full understanding of the data provided in the financial statements. The notes to the financial statements can be found on pages 10 through 40 of this report.

Other information. In addition to the basic financial statements and accompanying notes, certain required supplementary information concerning the Council's funding of its obligation to provide Virginia Retirement System Benefits and other post-employment benefits to its employees is located immediately following the notes to financial statements.

## Financial Highlights

- The assets and deferred outflows of resources of the Council exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$6,722,493 (net position). Of this amount \$2,872,601 (unrestricted) may be used to meet the Council's ongoing obligations to customers and creditors.
- The Council's total net position increased by \$942,696.

## Financial Highlights: (Continued)

• In fiscal year 2015, the Council implemented Statement of Governmental Accounting Standards (GASB Statement) Nos. 68, Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27 and 71, Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68. Accordingly, the net pension asset and related information are reported on the statement of net position along with a more comprehensive measure of pension expense and enhanced note disclosures and required supplementary information. The Council's net pension asset was \$294,516 whereby the assets of the Council's pension plan exceeded the total pension liability.

As noted earlier, net position may serve over time as a useful indicator of a Council's financial position. In the case of the Council, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$6,722,493 at the close of the most recent fiscal year.

	Net Position
	2016 2015
Current and other assets Capital assets	\$ 4,230,166 \$ 5,720,564 13,132,020 11,688,637
Total assets	\$ <u>17,362,186</u> \$ <u>17,409,201</u>
Deferred outflows of resources	\$ 52,488 \$ 46,854
Current liabilities Long-term liabilities	\$ 1,118,495 \$ 1,379,082 9,483,992 10,254,768
Total liabilities	<b>\$</b> 10,602,487 <b>\$</b> 11,633,850
Deferred inflows of resources	\$ 89,694 \$ 42,408
Net position:  Net investment in capital assets  Unrestricted	\$ 3,849,892 \$ 3,367,324 2,872,601 2,412,473
Total net position	\$ <u>6,722,493</u> \$ <u>5,779,797</u>

The table below is a summary of the changes in net position.

		Change in	Ne	t Position
		2016		2015
Revenues:			_	
Operating revenues	\$	3,414,202	\$	3,541,166
Participating government operating contributions (Dues)		153,326		152,287
Nonoperating revenue	_	1,115,373		1,111,594
Total revenues	\$	4,682,901	\$	4,805,047
Expenses:				
Operating expenses	\$	3,411,500	\$	3,473,458
Interest expense	_	328,705		351,323
Total expenses	\$_	3,740,205	\$_	3,824,781
Change in net position	\$	942,696	\$	980,266
Net position - July 1	_	5,779,797	_	4,799,531
Net position - June 30	\$	6,722,493	\$	5,779,797

Total revenues decreased by \$122,146 while total expenses decreased \$84,576 from fiscal year 2015 levels.

## **Capital Asset Administration**

The Council's investment in capital assets as of June 30, 2016 amounts to \$13,132,020 (net of accumulated depreciation). Investment in capital assets increased 12.35% during the year. Below is a comparison of the items that makeup capital assets as of June 30, 2016 with that of June 30, 2015.

	Capital Assets			
	_	2016	_	2015
Leasehold Improvements	\$	3,941	\$	9,912
Furniture and equipment		23,361		4,747
Regional Radio		990,753		1,039,756
Land		74,328		74,328
Construction in Progress	_	12,039,637	_	10,559,894
Total Capital Assets	\$	13,132,020	\$	11,688,637

## **Review of Operations**

The Region 2000 Local Government Council (LGC) serves as a focal point for communications and coordinated action by the Region 2000 local governments. Since 1969 the LGC has assisted localities and the Commonwealth with planning projects, grants development and administration, and special services.

#### Infrastructure:

- Altavista: Gateway and pedestrian street improvements
- Amherst County: Broadband Planning and Old Town Madison Heights Revitalization
- Amherst Town: Assistance with water main replacement on Main Street
- Appomattox County: Meadowlark Neighborhood Improvements and Phase 2 of the Appomattox Heritage and Recreation Trail
- Appomattox Town: Downtown Revitalization Planning, Development of a Town Comprehensive Plan
- Brookneal: Rush Street Streetscape
- Lynchburg: Sidewalk/pedestrian improvements around Dearington Elementary School
- Region 2000 Radio Board: upgrades underway in the public safety communications system serving Amherst, Bedford and Lynchburg

## Transportation

- MPO Long Range Transportation Plan 2040 Completed
- Support to the Lynchburg Area Connectivity Study
- Planning Services to the Greater Lynchburg Transit Company
- Bedford County: Route 811 Corridor Planning, Route 221 Intersection funding
- Campbell County: Route 29 Access Management study, Timberlake Road Intersection funding
- Alternative Transportation planning to facilitate the increased use of multi-modal transportation alternatives

## **Planning**

- Comprehensive Economic Development Strategy
- Region 2000 Food Hub Study
- Central Virginia Training Center

## Workforce Development

- Relocated Workforce Center to the Virginia Employment Commission offices
- Youth Services now focused from the YouthWorks Center at Jubilee on Florida Avenue
- Continue to grow in Partnerships with other non-profits and businesses
- Resources made available for retraining assistance during layoffs

## **Services Authority**

- Received DEQ permit to operate until an estimated 2030
- Although down slightly from previous years, solid waste tonnage still above 200,000
- Reported a 39% recycling rate
- Installed new odor mitigation and gas collection systems
- Installed cement/fiber sealant over those areas of the landfill that were not in use and had potential for gas odors to escape
- Installed additional gas extraction wells

#### RideSolutions

- Increased the number of Partner organizations who are familiar with Ride Solutions
- Continue presentations to businesses and commuters about RideSolutions options
- Increased promotional activities
  - Try Transit
  - o Clean commute Challenge
  - Bike Month
  - GLTC Customer Appreciation Day
  - o Hillcats Bike to Ballpark and Southpaw Commute video
  - James River Council for the Arts and Humanities Artful Bike Racks

#### **Return on Investment**

• LGC staff and projects returned to localities \$16.07 in grants and project money for every \$1 in dues provided.

## Requests for Information

This financial report is designed to provide a general overview of the Council's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Executive Director, 828 Main Street, 12<sup>th</sup> Floor, Lynchburg, VA 24504.



## STATEMENTS OF NET POSITION AT JUNE 30, 2016 AND 2015

		At June 30,		
	_	2016		2015
ASSETS				
Current assets:				
Cash and cash equivalents (Note 2)	\$	2,421,440	\$	2,072,515
Restricted cash and cash equivalents:				
Unspent bond proceeds		893,872		2,618,687
Accounts/grants receivable/Due from other governments (Note 3)		504,456		700,411
Prepaid expenses	_	115,882		97,587
Total current assets	\$_	3,935,650	\$_	5,489,200
Long-term assets:				
Net pension asset (Note 5)	\$	294,516	\$	231,364
Capital assets, net (Note 4)		13,132,020		11,688,637
Total lang tarm assats	<u>-</u>	12 42/ 52/	· -	11 020 001
Total long-term assets	\$_	13,426,536	. \$ <u> </u>	11,920,001
Total assets	\$_	17,362,186	\$_	17,409,201
DEFERRED OUTFLOWS OF RESOURCES				
Employer contributions subsequent to measurement date (Note 5)	\$	52,488	\$	46,854
Current liabilities:  Accounts payable and other liabilities  Accrued interest payable	\$	218,124 51,558	\$	491,723 55,429
Funds held for others		4,693		4,748
Compensated absences (Note 6)		56,120		63,182
Revenue bonds, current portion (Note 15)		788,000		764,000
Revenue bonus, current portion (Note 15)	-		-	
Total current liabilities	\$_	1,118,495	. \$ _	1,379,082
Long-term liabilities:				
Revenue bonds, less current portion (Note 15)	\$	9,388,000	\$	10,176,000
Net OPEB obligation (Note 15)	_	95,992		78,768
Total long-term liabilities	\$_	9,483,992	\$_	10,254,768
Total liabilities	\$_	10,602,487	\$_	11,633,850
DEFENDED INFLOWS OF DESCUIPAGE				
DEFERRED INFLOWS OF RESOURCES  Net difference between projected and actual earnings on plan investments (Note 5)  Differences between expected and actual experience (Note 5)	\$	20,896 24,770	\$	42,408
Deferred pension inflow related to impact of proportional change (Note 5)		44,028		_
befored pension in low related to impact of proportional change (Note 3)	-	44,020		
Total deferred inflows of resources	\$_	89,694	\$_	42,408
NET POSITION				
Net investment in capital assets	\$	3,849,892	\$	3,367,324
Unrestricted		2,872,601	-	2,412,473
Total net position	\$	6,722,493	\$	5,779,797
		5,	=	<u> </u>

The accompanying notes to financial statements are an integral part of this statement.

## STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION YEARS ENDED JUNE 30, 2016 AND 2015

Operating Revenues Grants Commonwealth of Virginia Department of Housing and Community Development Department of Agriculture Department of Transportation  2016 2015  75,971 75,971 75,977 75,977 75,977 75,977 76,977 77,362 80,999	
Grants Commonwealth of Virginia Department of Housing and Community Development Department of Agriculture  \$ 75,971 \$ 75,975  \$ 3,325	
Commonwealth of Virginia  Department of Housing and Community Development \$ 75,971 \$ 75,97  Department of Agriculture \$ 17,553 3,32	
Department of Housing and Community Development \$ 75,971 \$ 75,97 Department of Agriculture \$ 17,553 3,32	
Department of Agriculture 17,553 3,32	71
bopartmont of Transportation	
Fadand	
Federal Department of Transportation - Highway Planning and Construction 235,814 278,79	ດວ
Department of Transportation - Highway Research and Development Program 37,428	72
Department of Transportation - Planning 85,118 96,28	88
Environmental Protection Agency	
Performance Partnership Grants 10,200	-
Workforce Investment Act	
Adult Programs 348,422 589,60	02
Youth Programs 386,308 494,63	
Dislocated Worker Program 553,603 408,39	
Commerce Department Economic Development 58,885 10,58	87
Department of Housing and Urban Development Community Development Block Grant 22,360	-
Other Revenue	
Regional Radio Board 1,260,029 1,285,86	
Dues and matching funds - participating localities 153,326 152,28	
Grant management and other fees 237,927 201,59	
Miscellaneous	
Total operating revenues \$3,567,528	53
Operating Expenses	
Administrative 24.570 \$\dagger\$ 70.00	.05
Salaries \$ 84,572 \$ 78,38	
Fringe benefits 45,234 41,16 Other unallocated overhead 125,172 131,54	
Program 123,172 131,34	41
Allocated administrative salaries 599,673 550,58	86
Allocated fringe benefits 144,953 150,05	
Direct program 2,411,896 2,521,73	
Total operating expenses \$ 3,411,500 \$ 3,473,45	58
Operating income (loss) \$ 156,028 \$ 219,99	95
Nonoperating Revenues (Expenses)	
Interest Income \$ 8,993 \$ 5,67	71
Interest expense (328,705) (351,32	23)
Member jurisdiction payments 1,106,380 1,105,92	23
Total nonoperating revenues (expenses) \$ 786,668 \$ 760,27	.71
Change in net position \$ 942,696 \$ 980,26	.66
Net position - beginning at July 1 \$	31
Net position - ending at June 30 \$ 6,722,493 \$ 5,779,79	97

The accompanying notes to financial statements are an integral part of this statement.

## STATEMENTS OF CASH FLOWS YEARS ENDED JUNE 30, 2016 AND 2015

		Year Ended	June 30,
		2016	2015
Cash Flow From Operating Activities	Φ.	2.7/2.402 #	2 502 250
Receipts from granting agencies and participating localities  Payments to suppliers	\$	3,763,483 \$ (2,763,992)	3,593,250 (2,460,965)
Payments to employees	_	(885,770)	(791,678)
Net cash provided by (used for) operating activities	\$_	113,721 \$_	340,607
Cash Flow From Capital and Related Financing Activities			
Purchase of capital assets	\$	(1,508,408) \$	(4,430,257)
Member jurisdiction payments		1,106,380	1,105,923
Principal payments on bond		(764,000)	(740,000)
Interest paid on bond	_	(332,576)	(355,073)
Net cash provided by (used for) capital and related financing activities	\$	(1,498,604) \$	(4,419,407)
Cash Flow From Investing Activities			
Interest income	\$_	8,993 \$_	5,671
Net increase (decrease) in cash and cash equivalents		(1,375,890)	(4,073,129)
Cash and cash equivalents at beginning of year (including \$2,618,687			
and \$6,802,364, respectively reported in restricted accounts)	\$_	4,691,202 \$	8,764,331
Cash and cash equivalents at end of year (including \$893,872 and			
\$2,618,687, respectively reported in restricted accounts)	\$_	3,315,312 \$	4,691,202
Reconciliation of Operating income (loss) to Net			
Cash provided by (used for) operating activities			
Operating income (loss)	\$	156,028 \$	219,995
Adjustments to reconcile operating income (loss) to net cash provided			
by (used for) operating activities:		45 O25	124 052
Depreciation Accounts and grants receivable		65,025 195,955	124,852 (100,203)
Prepaid expenses		(18, 295)	(70,725)
Accounts payable		(273,599)	138,423
Funds held for others		(55)	(242)
Compensated absences		(7,062)	5,295
Net OBEB obligation		17,224	26,314
Deferred outflows - net pension asset related  Deferred inflows - net pension asset related		(5,634) 47,286	24,075 42,409
Net pension asset		47,286 (63,152)	42,408 (69,585)
Net cash provided by (used for) operating activities	\$	113,721 \$	340,607
iver easily frovided by (asea for) operating activities	Ψ=	113,121 \$	340,007

The accompanying notes to financial statements are an integral part of this statement.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 AND 2015

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

## Financial Reporting entity:

The Virginia's Region 2000 Local Government Council (the "Council") is a political subdivision of the Commonwealth of Virginia. It was established pursuant to the Virginia Area Development Act and by joint resolution of the governing bodies of its constituent jurisdictions. Those jurisdictions comprising the Council's regional area are the counties of Amherst, Appomattox, Bedford, and Campbell; the City of Lynchburg; and the towns of Altavista, Amherst, Appomattox, Bedford, and Brookneal. The purpose of the Council is to promote the orderly and efficient development of the physical, social, and economic elements of the region by means of regional planning and fostering regional cooperation among the several region governments.

## Measurement focus and basis of accounting:

The Council's financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The Council distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the Council's principal ongoing operations. The principal operating revenues of the Council are grants received from state and federal agencies and operating contributions from member jurisdictions. Operating expenses include program and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## Cash and cash equivalents:

For purposes of the statement of cash flows, cash and cash equivalents are defined as short-term, highly liquid investments with an original maturity of three months or less from the date of acquisition.

#### Valuation of receivables:

Receivables are stated at face amount with no allowance for doubtful accounts because probable uncollectible accounts are immaterial.

## Capital assets:

Capital assets are stated at cost or estimated cost. Donated property is recorded at acquisition value prevailing at date of donation. Capital assets are defined as land, buildings and other improvements, furnishings and equipment with an initial individual cost of more than \$2,000 and an estimated useful life of more than one year. Depreciation for capital assets has been provided over the following estimated useful lives using the straight-line method:

Buildings and other improvements 15-39 years Furnishings and leasehold improvements 3-7 years Equipment 5 years

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

## NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

## Compensated absences:

Each year employees accumulate a specified number of days of leave with pay based on years of service. The liability for compensated absences reflects unused leave as of June 30, including applicable employer taxes.

#### Funds Held for Others:

Funds held for others include funds that have been collected, but are not for the Council's use. They include WIA Train-It funds.

## Use of Estimates:

Management uses estimates and assumptions in preparing its financial statements. Actual results could differ from those estimates.

## Reclassifications:

Certain amounts in the prior year's financial statement have been reclassified to conform to the current year's presentation.

## Net Position:

Net position is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, reduced by accumulated depreciation and by any outstanding debt, deferred outflows of resources and deferred inflows of resources related to the acquisition, construction or improvement of those assets. Restricted net position represents restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

#### Net Position Flow Assumption:

Sometimes the Council will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Council's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

## Deferred Inflows/Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Council only has one item that qualifies for reporting in this category. It is comprised of contributions to the pension plan made during the current year and subsequent to the net pension asset or liability measurement date, which will be recognized as an increase or a reduction of the net pension asset or liability next fiscal year. For more detailed information on this item, reference the pension note.

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

## NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### Deferred Inflows/Outflows of Resources: (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Council has one type of item that qualifies for reporting in this category. Certain items related to the measurement of the net pension asset are reported as deferred inflows of resources. These include differences between expected and actual experience, change in assumptions, the net difference between projected and actual earnings, and changes in proportion and differences between employer contributions and proportionate share of contributions on pension plan investments. For more detailed information on this item, reference the pension note.

## **Adoption of Accounting Principles**

Governmental Accounting Standards Board Statement No. 72, Fair Value Measurement and Application. The Council implemented the provisions of the above Statement during the fiscal year ended June 30, 2016. The Statement generally requires investments to be measured at fair value. The Statement requires the Council to use valuation techniques which are appropriate under the circumstances and are either a market approach, a cost approach or an income approach. The Statement establishes a hierarchy of inputs used to measure fair value. There was no material impact on the Council's financial statement as a result of the implementation of Statement No. 72. All required disclosures are located in Note 15.

Governmental Accounting Standards Board Statement No. 79, Certain External Investment Pools and Pool Participants

The Council implemented the provisions of the above Statement during the fiscal year ended June 30, 2016. This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. Specifically, it establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. An external investment pool qualifies for that reporting if it meets all of the applicable criteria established in this Statement. There was no material impact on the Council's financial statement as a result of the implementation of Statement No. 79. All required disclosures are located in Note 4.

Governmental Accounting Standards Board Statement No. 82, *Pension Issues - an amendment of GASB Statements No. 67, No. 68, and No. 73* 

The Council early implemented provisions of the above Statement during the fiscal year ended June 30, 2016. The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. No restatement was required as a result of this implementation.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 AND 2015 (CONTINUED)

#### NOTE 2-DEPOSITS AND INVESTMENTS:

#### <u>Deposits</u>

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### Investments

Statutes authorize the Council to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

The Council does not have a formal investment policy.

## Credit Risk of Debt Securities

The Council's rated debt investments as of June 30, 2016 were rated by Standard & Poor's, and or an equivalent national rating organization and the ratings are presented below using the Standard & Poor's rating scale.

## Council's Rated Debt Investments' Values

	Fair Quality Ratings
	AAAm
Local Government Investment Pool	\$ 472,916
State Non-Arbitrage Pool (SNAP)	893,872
Total	\$ 1,366,788

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

## NOTE 2—DEPOSITS AND INVESTMENTS: (CONTINUED)

## Interest Rate Risk

## Investment Maturities (in years)

	 Fair Value	_	Less Than 1 Year
Local Government Investment Pool State Non-Arbitrage Pool (SNAP)	\$ 472,916 893,872	\$	472,916 893,872
	\$ 1,366,788	\$	1,366,788

## **External Investment Pools**

The State Non-Arbitrage Pool (SNAP) is an open-end management investment company registered with the Securities and Exchange Commission.

The value of the positions in the external investment pool (Local Government Investment Pool) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio under the provisions of GASB 79. There are no withdrawal limitations or restrictions imposed on participants.

#### NOTE 3—ACCOUNTS AND GRANTS RECEIVABLE:

Accounts and grants receivable are as follows:

	_	2016	_	2015
Virginia Department of Transportation	\$	57,341	\$	68,608
Virginia Department of Rail and Public Transportation		19,389		25,470
Virginia Transportation Research Council		29,244		-
Workforce Investment Act		135,136		195,298
Department of Commerce		68,095		-
Town of Amherst		4,367		2,863
Amherst County		43,216		-
Roanoke Valley Regional Commission		20,021		12,998
Radio Board		14,733		293,901
Radio Board members		-		55,429
Department of Rehabilitative Services		-		1,530
Region 2000 Partners		32,991		5,392
Goodwill Industries of the Valley		-		429
Others	_	79,923		38,493
	\$	504,456	\$ _	700,411
	-		_	

## NOTE 4—CAPITAL ASSETS:

Capital asset activity was as follows:

2016	_	Beginning Balance	Increases	_	Decreases	-	Ending Balance
Capital assets not being depreciated:	-						
Land	\$	74,328 \$	_	\$	<del>-</del>	\$	74,328
Construction in progress		10,559,894	1,479,743	}	-		12,039,637
Total capital assets not being depreciated	\$	10,634,222 \$	1,479,743		-	\$	12,113,965
Other capital assets:							
Leasehold improvements	\$	90,305 \$	-	\$	75,932	\$	14,373
Regional radio		1,367,578	6,500		-		1,374,078
Furniture and equipment		83,696	22,366	)	44,087		61,975
Subtotal other capital assets	\$	1,541,579 \$	28,866	\$	120,019	\$	1,450,426
Accumulated depreciation						-	_
Leasehold improvements	\$	80,393 \$	5,971	\$	75,932	\$	10,432
Regional radio		327,822	55,503	}	-		383,325
Furniture and equipment		78,949	3,551	_	43,886	_	38,614
Subtotal accumulated depreciation	\$ _	487,164 \$	65,025	\$	119,818	\$	432,371
Other capital assets, net	\$	1,054,415 \$	(36,159)	\$	201	\$	1,018,055
Total capital assets, net	\$ _	11,688,637 \$	1,443,584	\$	201	\$	13,132,020
2015	_						
Capital assets not being depreciated:							
Land	\$	74,328 \$	-	\$	-	\$	74,328
Construction in progress	_	6,132,187	4,427,707	_		_	10,559,894
Total capital assets not being depreciated	\$	6,206,515 \$	4,427,707	\$		\$	10,634,222
Other capital assets:							
Leasehold improvements	\$	90,305 \$	-	\$	-	\$	90,305
Regional radio		1,367,578	-		-		1,367,578
Furniture and equipment	_	83,584	2,550		2,438	_	83,696
Subtotal other capital assets	\$	1,541,467 \$	2,550	<u> </u> \$	2,438	\$	1,541,579
Accumulated depreciation							
Leasehold improvements	\$	73,401 \$			-	\$	80,393
Regional radio		215,851	111,971		-		327,822
Furniture and equipment	_ –	75,498	5,889		2,438	ტ -	78,949
Subtotal accumulated depreciation	\$_	364,750 \$	124,852	_	2,438		487,164
Other capital assets, net	\$ <u>_</u>	1,176,717 \$	(122,302)	\$	-	\$.	1,054,415
Total capital assets, net	\$_	7,383,232 \$	4,305,405	\$		\$	11,688,637

## **NOTE 5-PENSION PLAN:**

## Plan Description

All full-time, salaried permanent employees of the Council are automatically covered by VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, one other entity, Region 2000 Services Authority, participates in the VRS plan and reports their proportionate information on the basis of a cost-sharing plan. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees - Plan 1, Plan 2, and, Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

RETIREMENT PLAN PROVISIONS								
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN						
About Plan 1 Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.	About Plan 2 Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.	About the Hybrid Retirement Plan The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window. (see "Eligible Members")  • The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.  • The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.						

## NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
About Plan 1 (Cont.)	About Plan 2 (Cont.)	About the Hybrid Plan (Cont.)  • In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.	
Eligible Members Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.  Hybrid Opt-In Election VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.  The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.  If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.	Eligible Members Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.  Hybrid Opt-In Election Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.  The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.  If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.	Eligible Members Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes: • Political subdivision employees* • Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014.  *Non-Eligible Members Some employees are not eligible to participate in the Hybrid Retirement Plan. They include: • Political subdivision employees who are covered by enhanced benefits for hazardous duty employees.	

## NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	·		
Hybrid Opt-In Election (Cont.) Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.	Hybrid Opt-In Election (Cont.) Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.	*Non-Eligible Members (Cont.) Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.	
Retirement Contributions Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions elected to phase in the required 5% member contribution but all employees will be paying the full 5% by July 1, 2016. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.	Retirement Contributions Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions elected to phase in the required 5% member contribution but all employees will be paying the full 5% by July 1, 2016.	Retirement Contributions A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.	

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 AND 2015 (CONTINUED)

NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)				
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN		
Creditable Service Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.	Creditable Service Same as Plan 1.	Creditable Service  Defined Benefit Component: Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.  Defined Contributions Component: Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.		

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 AND 2015 (CONTINUED)

NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)				
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN		
Vesting Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.  Members are always 100% vested in the contributions that they make.	Vesting Same as Plan 1.	Vesting  Defined Benefit Component:  Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit.  Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service.  Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.  Defined Contributions  Component:  Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.  Members are always 100% vested in the contributions that they make.		

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 AND 2015 (CONTINUED)

NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Vesting (Cont.)	Vesting (Cont.)	Vesting (Cont.)  Defined Contributions Component: (Cont.)  Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  • After two years, a member is 50% vested and may withdraw 50% of employer contributions.  • After three years, a member is 75% vested and may withdraw 75% of employer contributions.  • After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required by law until age 70½.	
Calculating the Benefit The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.	Calculating the Benefit See definition under Plan 1.	Calculating the Benefit  Defined Benefit Component:  See definition under Plan 1.	

NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	PLAN 2 HYBRID RETIREMENT PLAN	
Calculating the Benefit (Cont.) An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.	Calculating the Benefit (Cont.)	Calculating the Benefit (Cont.)  Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.	
Average Final Compensation A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.	
Service Retirement Multiplier VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.  Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.  Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.	Service Retirement Multiplier VRS: Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.  Sheriffs and regional jail superintendents: Same as Plan 1.  Political subdivision hazardous duty employees: Same as Plan 1.	Service Retirement Multiplier  Defined Benefit Component: VRS: The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.  Sheriffs and regional jail superintendents: Not applicable.  Political subdivision hazardous duty employees: Not applicable.  Defined Contribution Component: Not applicable.	

NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Normal Retirement Age VRS: Age 65. Political subdivisions hazardous duty employees: Age 60.	Normal Retirement Age VRS: Normal Social Security retirement age.  Political subdivisions hazardous	Normal Retirement Age <u>Defined Benefit Component:</u> VRS: Same as Plan 2.  Political subdivisions hazardous	
	duty employees: Same as Plan 1.	duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.	
Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.  Political subdivisions hazardous duty employees: Age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.	Earliest Unreduced Retirement Eligibility VRS: Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.  Political subdivisions hazardous duty employees: Same as Plan 1.	Earliest Unreduced Retirement Eligibility Defined Benefit Component: VRS: Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.  Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.	
Earliest Reduced Retirement Eligibility VRS: Age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.	Earliest Reduced Retirement Eligibility VRS: Age 60 with at least five years (60 months) of creditable service.	Earliest Reduced Retirement Eligibility Defined Benefit Component: VRS: Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.	

NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Earliest Reduced Retirement Eligibility (Cont.)	Earliest Reduced Retirement Eligibility (Cont.)	Earliest Reduced Retirement Eligibility (Cont.)	
Political subdivisions hazardous duty employees: 50 with at least five years of creditable service.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.	
		Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.	
Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.  Eligibility: For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.  For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.	Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.  Eligibility: Same as Plan 1.	Cost-of-Living Adjustment (COLA) in Retirement Defined Benefit Component: Same as Plan 2.  Defined Contribution Component: Not applicable.  Eligibility: Same as Plan 1 and Plan 2.	

NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)				
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN		
Cost-of-Living Adjustment (COLA) in Retirement (Cont.)	Cost-of-Living Adjustment (COLA) in Retirement (Cont.)	Cost-of-Living Adjustment (COLA) in Retirement (Cont.)		
Exceptions to COLA Effective Dates: The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:  • The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.  • The member retires on disability.  • The member retires directly from short-term or long- term disability under the Virginia Sickness and Disability Program (VSDP).  • The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transitional Benefits Program.  • The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.	Exceptions to COLA Effective Dates: Same as Plan 1.	Exceptions to COLA Effective Dates: Same as Plan 1 and Plan 2.		

NOTE 5-PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.  VSDP members are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.	Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.  VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.	Disability Coverage Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.  Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.	
Purchase of Prior Service Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.	Purchase of Prior Service Same as Plan 1.	Purchase of Prior Service  Defined Benefit Component:  Same as Plan 1, with the following exceptions:  •Hybrid Retirement Plan members are ineligible for ported service.  •The cost for purchasing refunded service is the higher of 4% of creditable compensation or average final compensation.  •Plan members have one year from their date of hire or return from leave to purchase all but refunded prior service at approximate normal cost. After that one-year period, the rate for most categories of service will change to actuarial cost.  Defined Contribution Component: Not applicable.	

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

## NOTE 5-PENSION PLAN: (CONTINUED)

Plan Description: (Continued)

The system issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the most recent report may be obtained from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2015-annual-report-pdf">http://www.varetire.org/Pdf/Publications/2015-annual-report-pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The Council's contractually required contribution rate for the year ended June 30, 2016 was 7.52% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2013.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Council were \$52,488 and \$46,854 for the years ended June 30, 2016 and June 30, 2015, respectively.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the Council reported an asset of \$294,516 for its proportionate share of the net pension asset. The Council's net pension asset was measured as of June 30, 2015. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2014, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2015. The Council's proportionate share of the same was calculated using creditable compensation as of June 30, 2015 as a basis for allocation. At June 30, 2015 the Council's proportionate share was 42.70%.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 AND 2015 (CONTINUED)

## NOTE 5-PENSION PLAN: (CONTINUED)

## Actuarial Assumptions - General Employees

The total pension liability for General Employees in the Council's Retirement Plan was based on an actuarial valuation as of June 30, 2014, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2015.

Inflation 2.5%

Salary increases, including inflation 3.5% - 5.35%

Investment rate of return 7.0%, net of pension plan investment

expense, including inflation\*

Mortality rates: 14% of deaths are assumed to be service related

## Largest 10 - Non-LEOS:

## Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016 AND 2015 (CONTINUED)

## NOTE 5—PENSION PLAN: (CONTINUED)

## Actuarial Assumptions - General Employees: (Continued)

## All Others (Non 10 Largest) - Non-LEOS:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

## Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

## All Others (Non 10 Largest) - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

## NOTE 5—PENSION PLAN: (CONTINUED)

## Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Arithmetic Long-Term Expected	Weighted Average Long-Term Expected
Asset Class (Strategy)	Allocation	Rate of Return	Rate of Return
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
Total	100.00%		5.83%
		Inflation	2.50%
	*Expected arithme	tic nominal return	8.33%

<sup>\*</sup> Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

## NOTE 5-PENSION PLAN: (CONTINUED)

Discount Rate: (Continued)

member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the Virginia's Region 2000 Local Government Council Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the Council's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Council's proportionate share of the net pension liability (asset) using the discount rate of 7.00%, as well as what the Council's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Rate			
	_	(6.00%)	(7.00%)	(8.00%)
Net Pension Liability (Asset)	\$	(186,345) \$	(294,516) \$	(382,838)

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2016, the Council recognized pension expense of \$30,987. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. At June 30, 2016, the Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$	24,770
Impact of proportional change		-		44,028
Net difference between projected and actual earnings on pension plan investments		-		20,896
Employer contributions subsequent to the measurement date	-	52,488	_	
Total	\$	52,488	\$	89,694

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

## NOTE 5—PENSION PLAN: (CONTINUED)

\$52,488 reported as deferred outflows of resources related to pensions resulting from the Council's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year ended June 30	_	
2017	\$	(13,332)
2018		(13,332)
2019		(13,332)
2020		(756)
2021		(4,915)
Thereafter		_

#### NOTE 6—COMPENSATED ABSENCES:

Following is a summary of changes in compensated absences:

	2016		2015	
Balance, July 1	\$ 63,182	\$	57,887	
Increase (decrease)	(7,062)		5,295	
Balance, June 30	\$ 56,120	\$	63,182	

#### NOTE 7—OPERATING LEASE:

In May 2016 the Council entered into a non-binding three-year lease agreement for office space. The Council entered into an agreement with the Virginia's Region 2000 Business and Economic Development Alliance and the Region 2000 Workforce Investment Board to share this office space under a sublease arrangement. Net rental expense was approximately \$98,516 and \$100,089 for 2016 and 2015, respectively. Future minimum lease payments under non-binding leases are as follows:

	_	Main				
Year	_	Minimum		Minimum		
Ending		Lease		Sublease		
June 30,	_	Payments		Payments		Total
2017	\$	81,606	\$	(19,809)	\$	61,797
2018		83,300		(10,599)		72,701
2019	_	85,028	_	(10,820)		74,208
	\$	249,934	\$	(41,228)	\$	208,706

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

### **NOTE 8—RISK MANAGEMENT:**

The Council is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Council joined together with other local governments in the Commonwealth to form the Virginia Municipal League, a public entity risk pool currently operating as a common risk management and insurance program for member governments. The Council pays an annual premium to the pool for its liability, property and workers compensation coverages.

## **NOTE 9—RELATED PARTIES:**

The Virginia's Region 2000 Business and Economic Development Alliance (the "Alliance") works closely with the Council to encourage economic development in the region. The Council and the Alliance are considered related parties in that they share resources, information, and in some cases, employees. The Council provided accounting services for the Alliance as well as other assistance such as grant writing. The Council received \$3,000 from the Alliance in 2016 and \$6,000 in 2015, which is included in grant management and other fees. As of January 2016, the Alliance separated from Region 2000 and merged with the Lynchburg Regional Chamber becoming the Lynchburg Regional Business Alliance.

### NOTE 10-REGION 2000 SERVICES AUTHORITY:

In June 2008, the Council entered into an agreement with the Region 2000 Services Authority to provide management and operations services for the Services Authority. The Council is responsible for all of the financial operations and day to day operation of the landfills owned by the Authority. The Authority shall pay the Council for the actual cost of the employees at the Council who provide administrative support for the Authority's operations plus an administrative overhead rate.

### NOTE 11-OTHER POSTEMPLOYMENT BENEFITS PROGRAM-HEALTH INSURANCE:

## A. Background

Beginning in fiscal year 2010, the Council implemented Governmental Accounting Standards Board (GASB) Statement No. 45 for other postemployment benefits (OPEB) offered to retirees. This standard addresses how governmental entities should account for and report their costs related to post-employment health-care and non-pension benefits, such as the Council's retiree health benefit subsidy. Historically, the Council's subsidy was funded on a pay-as-you go basis, but GASB Statement No. 45 requires that the Council accrue the cost of the retiree health subsidy and other postemployment benefits during the period of the employees' active employment, while the benefits are being earned, and disclose the unfunded actuarial accrued liability in order to accurately account for the total future cost of postemployment benefits and the financial impact on the Council. This funding methodology mirrors the funding approach used for pension benefits.

## NOTE 11—OTHER POSTEMPLOYMENT BENEFITS PROGRAM-HEALTH INSURANCE: (CONTINUED)

## B. Plan Description

Virginia's Region 2000 Local Government Council offers eligible retirees post-employment medical coverage if they meet required eligibility criteria. Retirees hired prior to July 1, 2006 are eligible at age 50 provided they have a minimum of ten years of consecutive service at the Council. Retirees hired between July 1, 2006 and April 16, 2009 are eligible at age 50 with a minimum of 20 consecutive years of service. Any retirees hired after April 16, 2009 are not eligible for benefits.

## C. Funding Policy

The Council determines how the liability will be funded each year, whether it will partially or fully fund the liability. The Council pays a portion of the retirees' monthly premium, including dependents, ranging from \$488.53 to \$885.23. Upon reaching Medicare eligibility, retirees are responsible for 100% of the medical premiums.

## D. Annual OPEB Cost and Net OPEB Obligation

The Council's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC). The Council has elected to calculate the ARC as the normal cost plus amortization of the unfunded portion of actuarial accrued liability in compliance with GASB 45 parameters. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table depicts the components of the Council's annual OPEB cost for the year, the estimated annual contributions to the plan, and changes in the Council's net OPEB obligation to the Retiree Health Plan:

Annual required contribution	\$ 17,551
Interest on OPEB obligation	2,862
Adjustment to annual required contribution	(1,722)
Annual OPEB cost (expense)	\$ 18,691
Contributions made	(1,467)
Increase in net OPEB obligation	\$ 17,224
Net OPEB obligation - beginning of year	78,768
Net OPEB obligation - end of year	\$ 95,992

## NOTE 11—OTHER POSTEMPLOYMENT BENEFITS PROGRAM-HEALTH INSURANCE: (CONTINUED)

## D. Annual OPEB Cost and Net OPEB Obligation (Continued)

For 2016, the Council's expected cash payment of \$1,467 was \$17,224 less than the OPEB cost. The Council's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2016 and the preceding two fiscal years were as follows:

		Percentage		
Fiscal	Annual	of Annual		Net
Year	OPEB	<b>OPEB Cost</b>		OPEB
Ended	 Cost	 Contributed	_	Obligation
	 _			
June 30, 2014	\$ 640	\$ 278%	\$	52,454
June 30, 2015	29,857	12%		78,768
June 30, 2016	18,691	8%		95,992

The allocation of OPEB cost and net OPEB obligation between the Council and other related entities was adjusted as of July 1, 2015.

## E. Funded Status and Funding Progress

The funded status of the plan as of January 1, 2016, the date of the most recent actuarial valuation, is as follows:

Actuarial accrued liability (AAL)	\$ 142,920
Actuarial value of plan assets	\$ -
Unfunded actuarial accrued liability (UAAL)	\$ 142,920
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 280,147
UAAL as a percentage of covered payroll	51.02%

## F. Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future.

Projected Unit Credit (PUC) Actuarial Cost Method was used in determining the liability. A PUC accrued benefit is determined for each active member in the Plan on the basis of the member's benefit projected to the assumed date of retirement and member's creditable service at the valuation date. The actuarial liability for retirement benefits is the sum of the actuarial present value of the PUC accrued benefit of each active member. The normal cost retirement benefits is the sum of the actuarial present value for the expected increase in the PUC accrued benefit during the plan year for each active member under the assumed retirement age.

## NOTE 11—OTHER POSTEMPLOYMENT BENEFITS PROGRAM-HEALTH INSURANCE: (CONTINUED)

## F. Actuarial Methods and Assumptions: (Continued)

The actuarial liability and normal cost for termination benefits, disability benefits, and pre-retirement spouse's death benefits are determined in a similar manner by projecting the member's benefit to each assumed date of determination, disablement, or death. The actuarial liability and normal cost for the benefits are based upon the present value of the benefit expected to be paid to those covered employees attaining eligibility. The actuarial liability for inactive members is determined as the actuarial present value of the benefits expected to be paid.

Assumptions	
Discount rate (unfunded)	3.50%
Amortization period	30 years
Healthcare trend rate	3.60%
Payroll growth rate	0.00%

## NOTE 12—INDIRECT COST ALLOCATIONS:

## Fringe Benefits

Fringe benefit expense is allocated using the percentage of benefit to total labor costs. The fringe benefit rate developed and used by the Council for the fiscal year ended June 30, 2016 was 53.28% and was calculated as follows:

Release time salaries	\$	108,056	
Payroll taxes		49,997	
Insurance		93,581	
Retirement		50,885	
Other benefits		4,494	
Total fringe benefit expense	\$_	307,013	
Fringe benefit expenses	\$	307,013 =	53.28%
Total labor costs	\$	576,189	

## **Indirect Costs**

Indirect costs which support all projects, are allocated to the various projects based on the allocation rate applied to the projects direct labor and fringe benefit charges. The indirect cost rate developed and used by the Council for the fiscal year ended June 30, 2016 was 33.84% and was calculated as follows:

Total indirect costs	\$ 254,978	_=	33.84%
Direct labor and fringes	\$ 753,396		

## NOTE 12-INDIRECT COST ALLOCATIONS: (CONTINUED)

The following items are included in the indirect costs allocated to projects:

Indirect Personnel Costs		
Indirect Chargeable Salary	\$	84,572
Employee Benefit Rate		45,234
Total Indirect Personnel Costs	\$	129,806
Office Expenses		
Auditing Services	\$	5,000
Payroll Accounting Services	Ψ	7,969
Legal Services		866
Liability Insurance (General Liability Insurance)		1,360
Contractual Services (Management Consulting Services)		10,732
Advertising (Job Postings and Procurement)		1,609
Postage		198
Telephone		5,208
Internet Services		674
Office Supplies		4,196
Printing & Binding		532
Travel		6,723
Education & Training (Travel - Convention & Education)		2,843
Dues, Subscriptions (Dues & Association Memberships)		8,609
Publications (Books & Subscriptions)		289
Miscellaneous Expenses (Miscellaneous Administrative Expenses)		1,112
Furniture & Fixtures		2,434
Rental Office Equipment (Lease/Rent - Equipment)		3,345
Office Rent/(Lease/Rent - Buildings)		51,223
Computer Equipment/Software (EDP Equipment)		10,250
Total Office Expenses	\$	125,172
Total Indirect Costs	\$	254,978
DIRECT CHARGEABLE PERSONNEL COSTS		
DIRECT OF MICENSEE PERSONNEL 00010		
DIRECT CHARGEABLE SALARIES		491,617
EMPLOYEE BENEFIT RATE		261,779
TOTAL DIRECT CHARGEABLE PERSONNEL COSTS		753,396
CALCULATION OF INDIRECT COST ALLOCATION RATE		
TOTAL INDIRECT COSTS		254,978
TOTAL DIRECT CHARGEABLE PERSONNEL COSTS	-	753,396

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

### NOTE 13—CONTINGENT LIABILITIES:

Federal programs in which the organization participates were audited in accordance with the provisions of the Uniform Guidance (*Audits of States, Local Governments, and Non-Profit Organizations*). Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the federal government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

### NOTE 14—JOINT VENTURE:

Region 2000 Radio Communications Board, established as a committee of Virginia's Region 2000 Local Government Council, is a joint venture formed in 1996, by a cooperative agreement between the County of Amherst, Virginia, the County of Bedford, Virginia, and the City of Lynchburg, Virginia, collectively the Member Jurisdictions, and Virginia's Region 2000 Local Government Council. The Board consists of representatives from each of the Member Jurisdictions.

The purpose of the Board is to operate the regional emergency communications system and to manage the project operations and maintenance in an efficient and cost effective manner. The system is in need of significant upgrades or replacement to maintain or improve the level of emergency services currently provided by the Member Jurisdictions. On May 8, 2012, the Council, as fiscal agent, issued a bond in the amount of \$13,100,000 to finance the equipping of a new emergency communications system. The allocation of payments made to reimburse operational costs, capital costs, and any annual deficit associated with the project and system was determined pursuant to the following cost allocation methodology:

## Capital Costs:

- Amherst County 28.00%
- Bedford County 41.90%
- City of Lynchburg 30.10%

Operating Costs: Each Member Jurisdiction's share of annual operating costs shall be based on the number of radios on the System attributable to the Member Jurisdiction as a percentage of total Member Jurisdiction radios on the System.

Annual Deficit: Each Member Jurisdiction's share of any Annual Deficit shall be based on the formulas for determining its share of Capital Costs or Operating Costs, or a combination of both formulas as appropriate, depending on the type of costs constituting the Annual Deficit. Any unforeseen Operating Costs not included in the Annual Budget shall be treated as part of the Annual Deficit.

The payments made by Member Jurisdictions to the Council as described above are recorded as non-operating revenue with the exception of payments received for project costs, which are recorded as contributed capital.

## NOTE 15-LONG-TERM OBLIGATIONS:

On May 8, 2012, the Virginia's Region 2000 Local Government Council issued a Series 2012 Public Facilities Revenue bond in the amount of \$13,100,000 to finance the equipping of a new emergency communications system. Annual principal payments ranging from \$703,000 to \$1,076,000 are due annually on May 1, commencing May 1, 2013 through May 1, 2027. Interest at 3.04% is payable semi-annually commencing November 1, 2012, and on every May 1 and November 1 thereafter, until May 1, 2027. The Council is responsible for making debt service payments from payments received from each Member Jurisdiction.

A summary of long-term obligations is presented below:

		Balance						Balance	
		July 1,	July 1, Issuances/			Retirements/		June 30,	Due Within
	_	2015	2015 Additions		_	Reductions		2016	One Year
Revenue bonds	\$	10,940,000	\$	-	\$	764,000	\$	10,176,000 \$	788,000
Compensated absences		63,182		-		7,062		56,120	56,120
Net OPEB obligation	_	78,768		18,691	_	1,467		95,992	
Totals	\$_	11,081,950	\$	18,691	\$	772,529	\$	10,328,112 \$	844,120

Annual requirements to amortize long-term obligations and related interest are as follows:

Fiscal Year				
Ended		Reven	ue E	Bonds
June 30	_	Principal		Interest
2017	\$	788,000	\$	309,350
2018		813,000		285,395
2019		838,000		260,680
2020		865,000		235,205
2021		892,000		208,909
2022		920,000		181,792
2023		950,000		153,824
2024		980,000		124,944
2025		1,011,000		95,152
2026		1,043,000		64,418
2027	_	1,076,000		32,710
Total	\$	10,176,000	\$	1,952,379
Less current portion:	_	788,000		309,350
Total Long-term Obligations	\$_	9,388,000	\$	1,643,029

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016 AND 2015 (CONTINUED)

### NOTE 16—UPCOMING PRONOUNCEMENTS:

Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, improves the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This Statement replaces Statements No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple Employer Plans. It also includes requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, as amended, Statement 43, and Statement No. 50, Pension Disclosures. This Statement is effective for financial statements for fiscal years beginning after June 15, 2016.

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans. This Statement is effective for fiscal years beginning after June 15, 2017.

Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans, addresses a practice issue regarding the scope and applicability of Statement No. 68, Accounting and Financial Reporting for Pensions. This issue is associated with pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. The requirements of this Statement are effective for reporting periods beginning after December 15, 2015.

Statement No. 80, Blending Requirements for Certain Component Units—an amendment of GASB Statement No. 14, improves financial reporting by clarifying the financial statement presentation requirements for certain component units. This Statement amends the blending requirements established in paragraph 53 of Statement No. 14, The Financial Reporting Entity, as amended. The requirements of this Statement are effective for reporting periods beginning after June 15, 2016.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.



# SCHEDULE OF COUNCIL'S PROPORTIONATE SHARE OF THE NET PENSION ASSET JUNE 30, 2016

				Proportionate	Pension Plan's
	Proportionate			Share of the NPA	Fiduciary Net
	of the Net	Proportionate		as a Percentage of	Position as a
	Pension	Share of	Covered	Covered Payroll	Percentage of Total
Date	Asset (NPA)	the NPA	Payroll	(3)/(4)	Pension Asset
(1)	(2)	(3)	(4)	(5)	(6)
	_		_		
2015	42.7000% \$	294,516 \$	743,560	39.61%	141.90%
2014	36.0000% \$	231,364 \$	601,223	38.48%	146.20%

This schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

# SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30, 2016

Date	Contractually Required Contribution (1)	_	Contributions in Relation to Contractually Required Contribution (2)	· -	Contribution Deficiency (Excess) (3)	 Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2016	\$ 52,488	\$	52,488	\$	-	\$ 703,759	7.46%
2015	46,854		46,854		-	626,889	7.47%
2014	52,488		52,488		-	703,759	7.46%
2013	64,918		64,918		-	367,068	17.69%
2012	64,113		64,113		-	439,030	14.60%
2011	58,736		58,736		-	425,518	13.80%
2010	44,313		44,313		-	440,220	10.07%
2009	46,160		46,160		-	466,451	9.90%
2008	n/a		n/a		n/a	n/a	n/a
2007	n/a		n/a		n/a	n/a	n/a

In 2008 and 2007, the Council participated with Campbell County's VRS plan, therefore no information for those two years are available.

Current year contributions are from Council records and prior year contributions are from the VRS actuarial valuation performed each year.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2016

In 2015, Covered Employee Payroll (as defined by GASB 68) included the total payroll for employees covered under the pension plan whether that payroll is subject to pension coverage or not. This definition was modified in GASB Statement No. 82 and now is the payroll on which contributions to a pension plan are based. The ratios presented use the same measure.

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. Because this was a new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2015 is not material.

Changes of assumptions - The following changes in actuarial assumptions were made effective June 30, 2013 based on the most recent experience study of the System for the four-year period ending June 30, 2012:

## Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

## All Others (Non 10 Largest) - Non-LEOS:

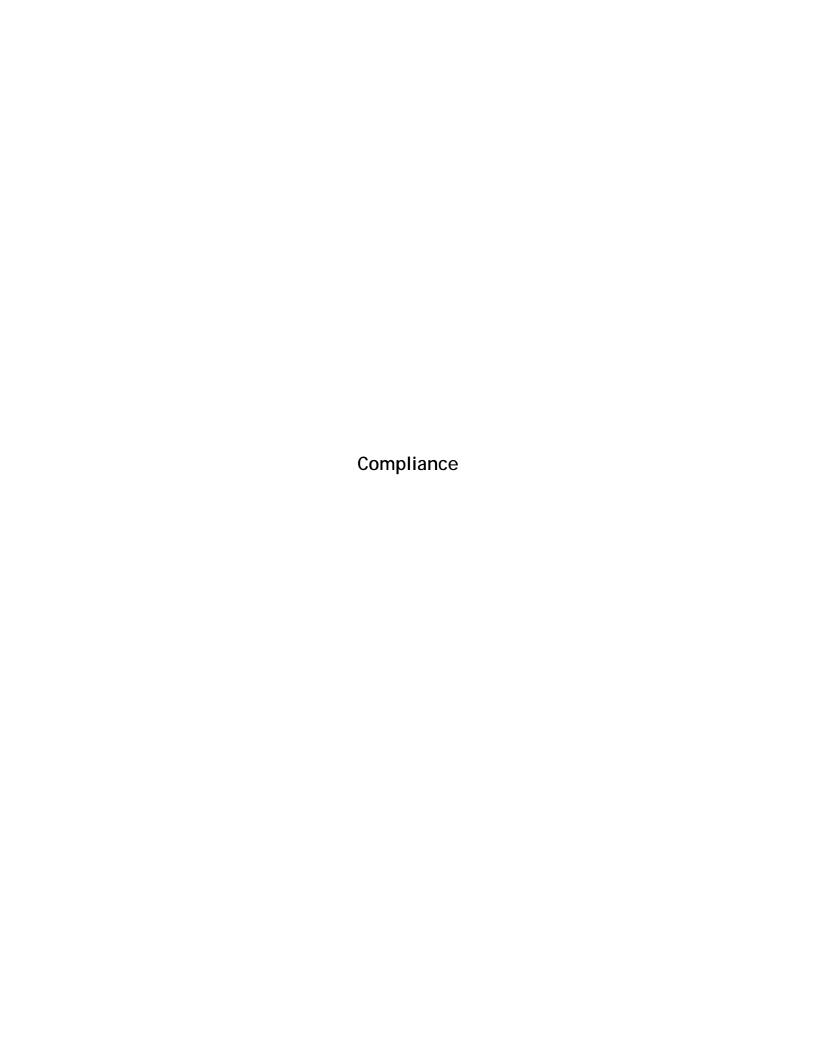
- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

SCHEDULE OF OPEB FUNDING PROGRESS AS OF JUNE 30, 2016

## Other Post Employment Benefits - Health Insurance

Actuarial Valuation Date (1)	Actuarial Value of Assets (AVA) (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a) (c)	Funded Ratio (a/b) (d)	Covered Payroll (e)	UAAL as % of Covered Payroll (c/e)
01/01/10 \$	- \$	81,559	\$ 81,559	0.0% \$	448,279	\$ 18.19%
01/01/13	-	118,221	118,221	0.0%	370,802	31.88%
01/01/16	-	142,920	142,920	0.0%	280,147	51.02%

<sup>(1)</sup> Valuations performed every three years.



## ROBINSON, FARMER, COX ASSOCIATES

A PROFESSIONAL LIMITED LIABILITY COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

To the Board of Directors Virginia's Region 2000 Local Government Council Lynchburg, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities of Virginia's Region 2000 Local Government Council as of and for the years ended June 30, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the Virginia's Region 2000 Local Government Council and have issued our report thereon dated November 3, 2016.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Virginia's Region 2000 Local Government Council's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Virginia's Region 2000 Local Government Council's internal control. Accordingly, we do not express an opinion on the effectiveness of Virginia's Region 2000 Local Government Council's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Virginia's Region 2000 Local Government Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charlottesville, Virginia November 3, 2016

## ROBINSON, FARMER, COX ASSOCIATES

A PROFESSIONAL LIMITED LIABILITY COMPANY

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## Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Board of Directors Virginia's Region 2000 Local Government Council Lynchburg, Virginia

## Report on Compliance for Each Major Federal Program

We have audited Virginia's Region 2000 Local Government Council's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Virginia's Region 2000 Local Government Council's major federal programs for the year ended June 30, 2016. Virginia's Region 2000 Local Government Council's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Virginia's Region 2000 Local Government Council's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Virginia's Region 2000 Local Government Council's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Virginia's Region 2000 Local Government Council's compliance.

### Opinion on Each Major Federal Program

In our opinion, Virginia's Region 2000 Local Government Council complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

## Report on Internal Control over Compliance

Management of Virginia's Region 2000 Local Government Council is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Virginia's Region 2000 Local Government Council's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Virginia's Region 2000 Local Government Council's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Charlottesville, Virginia November 3, 2016

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2016

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
Department of Commerce			
Direct payments:			
Economic Development Technical Assistance	11.303	N/A	\$ 58,885
Department of Housing and Urban Development Pass-through payments: Department of Housing and Community Development:			
Community Development Block Grants/ States' Program			
And Non-Entitlement Grants in Hawaii	14.228	Various	\$ 22,360
Environmental Protection Agency			
Pass-through payments:			
Virginia Department of Environmental Quality:			
Performance Partnership Grants	66.605	FY 16	\$ 10,200
Department of Labor			
Pass-through payments:			
Virginia Community College System:			
City of Lynchburg, Virginia:			
Workforce Investment Act Cluster:			
WIA/WIOA Adult Program	17.258	LWA 7	\$ 348,422
WIA/WIOA Pickerted Warkers Formula Create	17.259	LWA 7	386,308
WIA/WIOA Dislocated Workers Formula Grants  Total Department of Labor	17.278	LWA 7	\$ 1,288,333
·			1,200,333
Department of Transportation			
Pass-through payments:			
Virginia Department of Transportation:	20.205	FV 1/	ф 22F 014
Highway Planning and Construction	20.205 20.200	FY-16	\$ 235,814
Highway Research and Development Program  Metropolitan Transportation Planning and State	20.200	FY-16	37,428
and Non-Metropolitan Planning and Research	20.505	46014-06	85,118
Total Department of Transportation			\$ 358,360
Total expenditures of federal awards			
rotal expenditules of federal awards			\$ 1,738,138

# NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2016

## Note 1- Basis of Presentation:

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Virginia's Region 2000 Local Government Council under programs of the federal government for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Virginia's Region 2000 Local Government Council, it is not intended to and does not present the financial position, changes in net position, or cash flows of Virginia's Region 2000 Local Government Council.

## Note 2 - Summary of Significant Accounting Policies

(1) Expenditures on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

## Note 3 - Subrecipients

No awards were passed through to subreceipients.

## Note 4 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the Council's financial statements as follows:

Primary government:

Operating activities \$ 1,738,138

Total federal expenditures per the Schedule of Expenditures of Federal Awards \$ 1,738,138

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2016

## Section I - Summary of Auditors' Results

## Financial Statements

Type of auditors' report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial statements noted?

## Federal Awards

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None Reported

Type of auditors' report issued on compliance

for major programs: Unmodified

Any audit findings disclosed that are required to be reported

in accordance with 2 CFR section 200.516(a)?

Identification of major programs:

CFDA # Name of Federal Program or Cluster

Workforce Investment Act Cluster

17.258 WIA Adult Program17.259 WIA Youth Activities

17.278 WIA Dislocated Workers Formula Grants

Dollar threshold used to distinguish between Type A

and Type B programs \$750,000

Auditee qualified as low-risk auditee?

## Section II - Financial Statement Findings

There are no financial statement findings to report.

## Section III - Federal Award Findings and Questioned Costs

There are no federal award findings and questioned costs to report.

## Section IV - Prior Year Audit Findings

There were no prior year audit findings.